Expanding Kazakhstan's Exports to the United States



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Marideth Sandler Office of the U.S. Trade Representative Executive Office of the President December 2008

Summary of Presentation

Introduction to the U.S. Generalized System of Preferences (GSP) Program GSP Program

Exports from Kazakhstan entering the U.S. under the GSP Program

Increasing Kazakhstan's exports

<u>U.S. and Kazakhstan Overall</u> <u>Trade</u>

The U.S. currently ranks number eight in terms of destinations for Kazakhstan's exports

As of 2007, the U.S. was the destination for \$1.3 billion in Kazakhstan's exports, a 30.3% increase over 2006

U.S. and Kazakhstan Overall Trade

The U.S. wants to become a destination for more exports from Kazakhstan

How? Through increased use of GSP duty-free opportunities

Out of 3,400 GSP-eligible products, Kazakhstan exports 23 types of items under GSP to the U.S.

Therefore, our goal is to use GSP to increase trade through <u>diversifying</u> Kazakhstan's exported products.



Kazakhstan became a GSP beneficiary on March 4, 1994

GSP provides duty-free treatment to 3,400 types of exports from Kazakhstan and 131 other countries

Gives Kazakhstan exports an advantage in U.S. market – lower cost to U.S. importers

Exports entering under GSP in 2007: \$30.8 billion

Kazakhstan's Exports to the U.S. Under GSP

- \$420 million in 2007; \$289 million (Jan-Sept (YTD) 2008): up 18%
- Kazakhstan 10th largest user of GSP (YTD08); 11th in 2007
- 21 percent of all exports from Kazakhstan entered under GSP YTD 2008 – compared to 29 percent for same period in 2007
- But, just 23 types of products entered under GSP in 2007; 12 types from Jan-Sept 2008
- Average duty saved in 2007: 2.6% (\$10.9m)

<u>Top U.S. Exports from</u> <u>Kazakhstan entering under GSP</u> (2007)

- Unwrought zinc (\$172 million)* \$2.6 million in duties saved (1.5%) in 2007
- Ferrochromium (\$160 million)* increase of 89 percent; \$3 million in duties saved (1.9%)
- Ferrosilicon chromium (\$31m): 34% increase; \$3.1m in duties saved (10%)

*excluded from GSP as of July 1, 2008

<u>Other Top U.S. Exports from</u> <u>Kazakhstan entering under GSP</u> (2007)

Ammonium perrhenate: \$21.8m (3.1%)
Tantalum: \$9.8m (2.5% - 4.4%)
Chromium trioxide: \$5.9m (3.7%)
Unwrought magnesium: \$2.6m (8%)
Beryllium: \$2m (5.5-8.5%)

Exports entering under GSP of items other than metals or chemicals (2007)

Wheat gluten: \$964,700 (6.8%)
Gold jewelry: \$890,000 (5.5%), but...exports dropped from \$5.3m in 2006
Small amounts of glues, wood carpentry, ceramic building items, engine parts, caviar, building stones
Only 1.6% of exports under GSP not

metals or chemicals

Exports entering under GSP: Jan-Sept 2008

\$288.6 million (compared to \$245 million for same period in 2007)
 Zero exports of non-metals and non-chemicals except of wheat gluten for human consumption

Exports entering under GSP: Jan-Sept 2008

- Increased exports, by value and volume of ferrosilicon chromium, tantalum, refined unwrought lead, beryllium items
- Significantly decreased exports, by value and volume, of unwrought zinc, copper-tin base alloys (bronze), and unwrought magnesium

Zero exports of caviar, wheat gluten for animal feed, building stones, glues, gold jewelry

Which Products are Eligible for Duty-Free GSP Treatment?

Eligible: manufactured items and inputs, jewelry, skins, many carpets, certain agricultural products, chemicals, marble, and minerals

Not eligible: most textiles and leather goods, footwear, home décor textiles

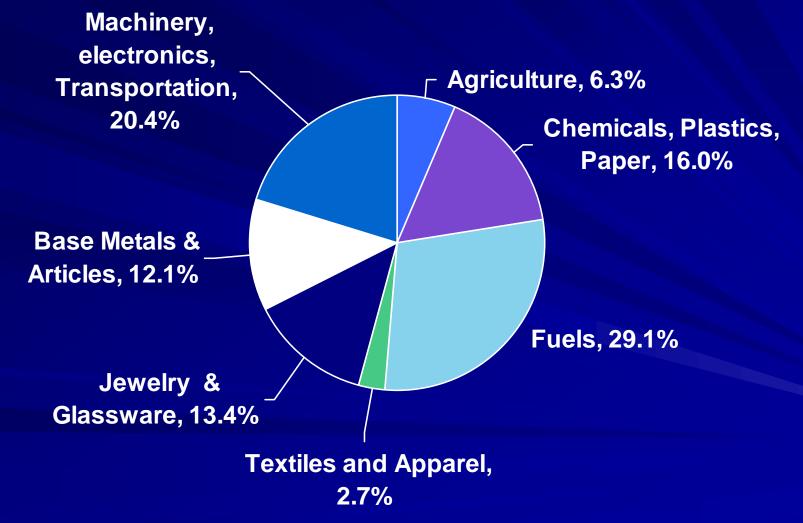
<u>How many products are eligible for</u> <u>GSP duty-free treatment?</u>

MFN duty-free imports 3,879 products: 36.9% Dutiable imports 1,809 products: 17.2%

> GSP-eligible imports (LDCs), 1,413 products: 13.4%

GSP-eligible imports (all beneficiaries), 3,406 products: 32.4%

Types of U.S. imports that received GSP duty-free treatment in 2007



How to Qualify for Duty-Free Treatment under GSP

- 1. Must be a GSP-eligible product
- 2. Must be exported into the U.S. directly from Kazakhstan or pass through another country on a through bill of lading
- 3. Must be a product or growth of Kazakhstan
- 4. If the product includes imported input, the cost of the local content and processing must equal 35% of the product's price.

<u>Is my product eligible for duty-free</u> <u>treatment under GSP?</u>

The easiest way to find out is to go to: <u>http://dataweb.usitc.gov/scripts/tariff_current.asp</u>

Fill in the blank with:

 Any part of a product description. For example, "jam" OR

- The tariff number (four, six, or eight numbers). For example, 2007, 200799, or 20079925

Then click on "List Items"

Product origin

Item must be a product of Kazakhstan

If uses an imported input, the cost of local inputs and labor must equal 35% of product's FOB price to be from Kazakhstan

The imported input can be "substantially transformed" in Kazakhstan and then included as a local input

"Substantially transformed" means the item's name, character, or use differs from when it was imported

<u>Claiming GSP Duty-Free</u> <u>Treatment</u>

U.S. importer MUST REQUEST duty-free treatment for the import

How? Importer writes an "A" before the tariff number on Customs entry form 7501

If importer forgets: can apply to U.S. Customs for refund Make sure importer marks an "A" before the tariff number on the form!

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Job of the Exporter?

- Remind the U.S. importer that your product is eligible for duty-free entry under GSP and to mark "A" on U.S. Customs Entry Form
- Keep good records (cost of production; where produced; if using imported components – where they are from and their cost)

Phytosanitary & Sanitary Requirements

- U.S. Food and Drug Administration (FDA) regulates <u>all</u> food (except most beef and poultry), cosmetics, biologics, drugs & some electronics.
- Product requirements: pure & wholesome; safe to eat; produced under sanitary conditions; informative & truthful labels in English
- Importer files notice and bond to Customs, which contacts FDA, which may decide to do a test
- Bioterrorism Act: registry of foreign facilities with FDA, including producers, that export food

Expand Use of GSP Benefits

- 1. Ensure eligible products get GSP duty-free treatment (just 68% of all eligible have this year)
- 2. Increase exports of items other than metals and chemicals
- 3. Identify exports to other countries that would get GSP if exported to U.S.
- 4. Export more consumer items, including handicrafts and home décor items
- 5. Use the internet to tell your story and find buyers for consumer goods
- 6. Apply for waivers of eligibility limitations of high-trade exports under GSP

Claim the GSP Savings!

- Not all GSP-eligible exports from Kazakhstan were claimed by U.S. importers.
- In 2007, 96% of all eligible goods entered duty-free.
- This year, 94% of all eligible goods have entered duty-free.
- U.S. importers did not claim \$18 million in GSP-eligible goods = <u>\$556,000 in duties paid</u>

Top GSP-eligible exports by duties paid

- U.S. importers did not claim these exports under GSP (2008):
 - All imports of <u>caviar</u> (\$73,700): \$11,000 in duties (15%) paid unnecessarily
 - All imports of <u>ammonium perrhenate</u> (\$15 million): \$467,000 in duties (3.1%) paid unnecessarily
 - All imports of <u>ferrochromium</u> containing 3% carbon or less (\$1.14 million) \$35,000 in duties paid (3.1%)

Identify GSP-eligible Items that Kazakhstan exports to other markets

- Kazakhstan's exports to the EU give an idea of items that could benefit from GSP if exported to the US:
 - Precious stones, metals, jewelry
 - Certain wheat, rice, and barley products
 - Fertilizers
 - Hides and skins (and 30 different leather products)
 - Fish and seafood

GSP Export Strategies

Move up the value-added chain of production creates opportunities for higher-skilled jobs.

For example, hides and skins are a leading export to the European Union.

Some of these hides and skins could be used in the United States to make GSP-eligible leather goods such as belts, shoe laces, and sports gloves and handbags.

Export jewelry and home décor items duty-free

- Jewelry: gold and silver (5-11% saved)
- Wood statues, boxes, and tableware (3.2 - 10.9%)
- Leather belts and bandoliers (2.7%)
- Carpets and rugs (6%)
- Ceramic houseware articles (6 9.8%)
- Woven baskets and bags (6.6%)
- Woven wall hangings and pictures (DF)

Export Handicrafts

Under a certified textile handicraft agreement between Kazakhstan and the U.S.:

- Artisans can export duty-free...
 - hand-loomed fabrics (3% duty saved)
 - hand-loomed and folklore wall hangings and pillow covers (3.8% duty saved)

...when the Kazakhstan government certifies them as hand-made.



Office of the U.S. Trade Representative

- GSP Guidebook, lists of GSP-eligible and ineligible products, notices:
 - http://www.ustr.gov/Trade_Development/Preference_Pr ograms/GSP/Section_Index.html

U.S. Tariff Schedule

http://www.usitc.gov/tata/hts

Department of Homeland Security:

- **Customs & Border Protection**
 - http://www.customs.gov/xp/cgov/import/
 - Customs Entry Form 7501: https://forms.customs.gov/customsrf/getformharness.a sp?formName=cf-7501-form.xft

Spasibo!



